STATE OF IDAHO
DEPARTMENT OF
ENVIRONMENTAL QUALITY

1410 North Hilton • Boise, Idaho 83706 • (208) 373-0502

C.L. "Butch" Otter, Governor
Toni Hardesty, Director

April 9, 2008

Certified Mail No. 7190 0596 0014 0000 2468

Kelly Packard, Environmental Manager
J. R. Simplot Company, Food Group, Aberdeen Plant
P.O. Box 460
Aberdeen, ID 83210

RE: Facility ID No. 011-00029, J. R. Simplot Co., Food Group, Aberdeen Plant, Aberdeen
Final Permit Letter

Dear Mr. Packard:

The Department of Environmental Quality (DEQ) is issuing Permit to Construct (PTC) No. P-2008.0005 to J. R. Simplot Co., Food Group for the Nebraska boiler biogas burner project at Aberdeen, in accordance with IDAPA 58.01.01.200 through 228 (Rules for the Control of Air Pollution in Idaho).

This permit is based on your permit application received on January 14, 2008. This permit is effective immediately and replaces PTC No. P-030318 and P-040318, issued on July 28, 2004, and December 3, 2004, the terms and conditions of which no longer apply. This permit does not release J. R. Simplot Co., Food Group from compliance with all other applicable federal, state, or local laws, regulations, permits, or ordinances.

Pursuant to General Provision 5 of your permit, it is required that Construction and Operation Notification be provided. Please provide this information as listed to DEQ's Pocatello Office, 444 Hospital Way, #300, Pocatello, ID 83201, Fax (208) 236-6168.

In order to fully understand the compliance requirements of this permit, DEQ highly recommends that you schedule a meeting with Rick Elkins, Air Quality Compliance Officer, at (208) 236-6160 to review and discuss the terms and conditions of this permit. Should you choose to schedule this meeting, DEQ recommends the following representatives attend the meeting: your facility's plant manager, responsible official, environmental contact, and any other staff responsible for day-to-day compliance with permit conditions.

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Pursuant to IDAPA 58.01.23, you, as well as any other entity, may have the right to appeal this final agency action within 35 days of the date of this decision. However, prior to filing a petition for a contested case, I encourage you to contact Almer Casile at (208) 373-0502 or almer.casile@deq.idaho.gov to address any questions or concerns you may have with the enclosed permit.

Sincerely,

Mike Simon
Stationary Source Program Manager
Air Quality Division

MS\AC\hp Project No. P-2008.0005

Enclosures

HARD COPY TO FACILITY

en: Rick Elkins, Pocatello Regional Office
Tom Edwards, Pocatello Regional Office
Almer Casile, Permit Writer
Marilyn Seymore/ Pat Rayne, AQ Division
Stationary Source Administrative Assistant
Faye Weber, AQ Public Comment

en-web: Laurie Kral, U.S. EPA Region 10

ec: Kelly Packard, kelly.packard@Simplot.com
Bruce Hauber, bruce.hauber@Simplot.com

c: Reading File (Ltr Only)
Source File
Permit Binder
Bill Rogers, Permit Coordinator (Ltr Only)
Phyllis Heitman, AQ Division (Ltr Only)

Air Quality
PERMIT TO CONSTRUCT
State of Idaho
Department of Environmental Quality

PERMIT No.: P- 2008.0005
FACILITY ID No.: 011-00029
AQCR: 61 **CLASS:** B
SIC: 2037 **ZONE:** 12
UTM COORDINATE (km): 350.5, 4756.4

1. **PERMITTEE** J. R. Simplot Company, Food Group, Aberdeen Plant			
2. **PROJECT** Nebraska Boiler Biogas Burner Project			
3. **MAILING ADDRESS** PO Box 460	**CITY** Aberdeen	**STATE** ID	**ZIP** 83210
4. **FACILITY CONTACT** Kelly Packard	**TITLE** Environmental Manager	**TELEPHONE** (208) 397-2500	
5. **RESPONSIBLE OFFICIAL** Bruce Hauber	**TITLE** Unit Director	**TELEPHONE** (208) 397-2500	
6. **EXACT PLANT LOCATION** 624 Simplot Loop, Aberdeen		**COUNTY** Bingham	
7. **GENERAL NATURE OF BUSINESS & KINDS OF PRODUCTS** Frozen Potato and Corn Processing			

8. **PERMIT AUTHORITY**

This permit is issued according to the Rules for the Control of Air Pollution in Idaho, IDAPA 58.01.01.200 through 228, and pertains only to emissions of air contaminants regulated by the state of Idaho and to the sources specifically allowed to be constructed or modified by this permit.

This permit (a) does not affect the title of the premises upon which the equipment is to be located; (b) does not release the permittee from any liability for any loss due to damage to person or property caused by, resulting from, or arising out of the design, installation, maintenance, or operation of the proposed equipment; (c) does not release the permittee from compliance with other applicable federal, state, tribal, or local laws, regulations, or ordinances; (d) in no manner implies or suggests that the Department of Environmental Quality (DEQ) or its officers, agents, or employees, assume any liability, directly or indirectly, for any loss due to damage to person or property caused by, resulting from, or arising out of design, installation, maintenance, or operation of the proposed equipment.

This permit will expire if construction has not begun within two years of its issue date or if construction is suspended for one year.

This permit has been granted on the basis of design information presented with its application. Changes in design, equipment or operations may be considered a modification. Modifications are subject to DEQ review in accordance with IDAPA 58.01.01.200 through 228 of the Rules for the Control of Air Pollution in Idaho.

ALMER CASILE, PERMIT WRITER
DEPARTMENT OF ENVIRONMENTAL QUALITY

MIKE SIMON, STATIONARY SOURCE PROGRAM MANAGER
DEPARTMENT OF ENVIRONMENTAL QUALITY

DATE MODIFIED/REVISED:	April 9, 2008
DATE ISSUED:	July 28, 2004

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Acronyms, Units, and Chemical Nomenclature

acfm	actual cubic feet per minute
AFS	AIRS Facility Subsystem
AIRS	Aerometric Information Retrieval System
AQCR	Air Quality Control Region
ASTM	American Society for Testing and Materials
BACT	Best Available Control Technology
Btu	British thermal unit
CAA	Clean Air Act
CFR	Code of Federal Regulations
CO	carbon monoxide
DEQ	Department of Environmental Quality
dscf	dry standard cubic feet
EPA	U.S. Environmental Protection Agency
gpm	gallons per minute
gr	grain (1 lb = 7,000 grains)
HAPs	hazardous air pollutants
hp	horsepower
IDAPA	a numbering designation for all administrative rules in Idaho promulgated in accordance with the Idaho Administrative Procedures Act
km	kilometer
lb/hr	pounds per hour
m	meter(s)
MACT	Maximum Achievable Control Technology
MMBtu	million British thermal units
NESHAP	Nation Emission Standards for Hazardous Air Pollutants
NO_2	nitrogen dioxide
NO_X	nitrogen oxides
NSPS	New Source Performance Standards
PM	particulate matter
PM_{10}	particulate matter with an aerodynamic diameter less than or equal to a nominal 10 micrometers
ppm	parts per million
PSD	Prevention of Significant Deterioration
PTC	permit to construct
PTE	potential to emit
scf	standard cubic feet
SIC	Standard Industrial Classification
SIP	State Implementation Plan
SM	synthetic minor
SO_2	sulfur dioxide
SO_x	sulfur oxides
T/yr	tons per year
$\mu g/m^3$	micrograms per cubic meter
UTM	Universal Transverse Mercator
VOC	volatile organic compound

1. PERMIT TO CONSTRUCT SCOPE

Purpose

1.1 This permit to construct (PTC) modifies PTC No. P-030318 to include the Nebraska Boiler as an emission unit and allow it to use biogas as a fuel in combination with natural gas.

1.2 Those permit conditions that have been modified or revised by this permitting action are identified by a date citation located directly under the permit condition and on the right hand margin.

1.3 This PTC replaces PTC No. P-030318 and P-040318, issued on July 28, 2004, and December 3, 2004, respectively, the terms and conditions of which shall no longer apply.

Regulated Sources

1.4 Table 1.1 lists all sources of regulated emissions in this PTC.

Table 1.1 SUMMARY OF REGULATED SOURCES

Permit Section	Source Description	Emissions Control(s)
2	Anaerobic digester	Biogas flare Varec Model 244 W 12.9 MMBtu/hr
2	Hot Water Boiler Cleaver Brooks 700-350-160 4.95 MMBtu/hr Biogas/natural gas	None
3	Boiler Manufacturer: Nebraska Model No.: NOS-2A-58 Rated Capacity: 80 MMBtu/hr Fuel: Natural gas/biogas	Low NO_X burner

2. ANAEROBIC DIGESTER

2.1 Process Description

Process water used for cleaning, transporting, and processing potatoes is treated by screening, clarifying, and settling of the water. An anaerobic digester is used to further treat the water prior to discharging to land application. The digester generates biogas that has been burned in a hot water heater and/or a flare. The hot water heater is used to heat the influent wastewater. This permit authorizes the biogas to be burned in the Nebraska boiler as well as the hot water heater and the flare. The flare is operated with a pilot flame during the operation of the digester. The hot water heater is fueled by biogas and natural gas exclusively.

[April 9, 2008]

2.2 Emissions Control Description

Emissions from the anaerobic digester are controlled by a biogas flare.

[April 9, 2008]

Table 2.1 BIOGAS FLARE DESCRIPTION

Emissions Unit(s) / Process(es)	Emissions Control Device
Anaerobic digester	Biogas flare Varec Model 244 W 12.9 MMBtu/hr

Emissions Limits

2.3 Emissions Limits

The total SO_2 emissions from the Nebraska boiler stack, hot water heater stack, and the biogas flare shall not exceed 26.5 tons per any consecutive 12-month period.

[April 9, 2008]

2.4 Opacity Limit

Emissions from the biogas flare or from the hot water heater stack, or any other stack, vent, or functionally equivalent opening associated with the flare or hot water heater, shall not exceed 20% opacity for a period or periods aggregating more than three minutes in any 60-minute period as required by IDAPA 58.01.01.625. Opacity shall be determined by the procedures contained in IDAPA 58.01.01.625.

[April 9, 2008]

2.5 Hot Water Heater Grain Loading Limit

The permittee shall not discharge to the atmosphere from the hot water heater PM in excess of 0.015 gr/dscf of effluent gas corrected to 3% oxygen by volume for gas.

[April 9, 2008]

2.6 Biogas Flare Particulate Limit

Particulate emissions from the biogas flare shall not exceed 0.2 pounds per 100 pounds of biogas burned.

Operating Requirements

2.7 Requirements to Install Flare and to Combust Digester Emissions

The permittee shall calibrate, maintain, and operate a flare for combustion of the biogas emitted from the anaerobic digester. All emissions of air pollutants from the anaerobic digester shall be combusted in the Nebraska boiler, hot water heater, or the flare.

[April 9, 2008]

2.8 Pilot Flame

The flare shall be operated with a pilot flame present during the operation of the digester. In the event of a flame failure, the permittee shall follow a standard operating procedure to reinitiate the pilot flame as expeditiously as practicable.

Monitoring and Recordkeeping Requirements

2.9 Biogas Flow Monitoring

For the totalizing gas flow rate analyzer upstream of the Nebraska boiler, hot water heater, and biogas flare, the permittee shall install, calibrate, maintain, operate, and record parameters in accordance with the O&M manual and the requirements listed below:

- Once per month, the total biogas flows shall be recorded.
- The monthly SO_2 emissions from the Nebraska boiler, hot water heater, and biogas flare shall be calculated using the corresponding monthly biogas flows.
- Monthly SO_2 emissions shall be used to determine rolling 12-month total SO_2 emissions.

[April 9, 2008]

2.10 Pilot Flame Monitoring

The permittee shall calibrate, maintain, and operate, in accordance with the O&M manual, a thermocouple or similar device that detects the presence of a flame in the biogas flare.

[April 9, 2008]

2.11 Operations and Maintenance Manual

The permittee shall maintain an operations and maintenance (O&M) manual which describes the procedures that will be followed to maintain good working order and assure operation as efficiently as practical for the pilot flame detector. The procedures and specifications described in the O&M manual shall address, at a minimum, the following topics:

- Method of ensuring continuous operation
- Operational maintenance

[April 9, 2008]

2.12 Recordkeeping Requirement

A compilation of the most recent five years of records shall be kept onsite and shall be made available to DEQ representatives upon request.

3. NEBRASKA BOILER

3.1 Process Description

The boiler provides steam to heat the facility's fryers, peelers, and blanchers. The emissions from the boiler may be ducted through a traditional economizer or through a condensing economizer. The condensing economizer uses the boiler's exhaust gases to heat process water. Depending upon the facility's need for heated process water, the facility will either route all, some, or none of the boiler's exhaust through the condensing economizer and the boiler stack.

3.2 Emissions Control Description

Table 3.1 NEBRASKA BOILER

Emissions Unit(s) / Process(es)	Emissions Control Device
Nebraska boiler	Low NO_X burner

Emissions Limits

3.3 Emissions Limits

Emissions of CO and SO_2 emission shall not exceed the following:

- The carbon monoxide (CO) emissions from the Nebraska boiler stack shall not exceed 6.4 pounds per hour or 28 tons per year.
- The total SO_2 emissions from the Nebraska boiler stack, hot water boiler stack and the biogas flare shall not exceed 26.5 tons per any consecutive 12-month period.

[April 9, 2008]

3.4 Grain Loading Limit

The permittee shall not discharge to the atmosphere from the Nebraska boiler stack PM in excess of 0.015 gr/dscf of effluent gas corrected to 3% oxygen by volume for gas in accordance with IDAPA 58.01.01.676.

3.5 Opacity Limit

Emissions from either of the two Nebraska boiler stacks, or any other stack, vent, or functionally equivalent opening associated with the Nebraska boiler, shall not exceed 20% opacity for a period or periods aggregating more than three minutes in any 60-minute period as required by IDAPA 58.01.01.625. Opacity shall be determined by the procedures contained in IDAPA 58.01.01.625.

Operating Requirements

3.6 Fuel Type

The Nebraska boiler shall be fueled on natural gas or a mixture of natural gas and biogas.

[April 9, 2008]

Reporting and Recordkeeping Requirements

3.7 40 CFR 60, Subpart Dc –Record and Maintain Records Of Fuels Combusted

In accordance with 40 CFR 60.48c(g)(2), the permittee shall record and maintain records of the amounts of each fuel combusted during each calendar month.

[April 9, 2008]

3.8 40 CFR 60, Subpart Dc – Notification Requirements

In accordance with 40 CFR 60.48c(a), the permittee shall submit notification of the date of construction or reconstruction and actual startup of the Nebraska boiler, as provided by 40 CFR 60.7 of this part. This notification shall include:

- In accordance with 40 CFR 60.48c(a)(1), date of construction or reconstruction:
- In accordance with 40 CFR 60.48c(a), date of anticipated startup:
- In accordance with 40 CFR 60.48c(a), date of actual startup:

[April 9, 2008]

3.9 40 CFR 60, Subpart Dc –Recordkeeping

In accordance with CFR 60.48c(i), the permittee shall maintain all records required under Permit Condition 3.8, 3.9 and 3.12 for a period of two years following the date of such record.

[April 9, 2008]

3.10 40 CFR 60, Subpart Dc –Duration of Reporting Period

In accordance with CFR 60.48c(j), the reporting period for the reports required under Permit Conditions 3.8 and 3.9 is each six-month period. All reports shall be submitted to DEQ and shall be postmarked by the 30th day following the end of the reporting period.

[April 9, 2008]

3.11 NSPS Subpart A (40 CFR 60) Summary of General Provisions for Affected Facilities

Generally applicable reporting, record keeping and notification requirements of Subpart A of the New Source Performance Standards (NSPS, 40 CFR 60) are included in Table 3.2. These summaries are provided to highlight the notification and record keeping requirements of 40 CFR 60 for affected facilities, and are not intended to be a comprehensive listing of all general provisions requirements that may apply. Should there be a conflict between these summaries and the NSPS, the NSPS shall govern. The permittee is encouraged to read all of 40 CFR 60 Subpart A. The CFRs are available on-line at: http://www.gpoaccess.gov/cfr/index.html.

Table 3.2 NSPS SUBPART A (40 CFR 60) SUMMARY OF GENERAL PROVISIONS FOR AFFECTED FACILITIES

Section	Section Title	Summary of Section Requirements
60.4	Address	All notifications and reports shall be submitted to: Pocatello Regional Office Department of Environmental Quality 444 Hospital Way, Suite 300 Pocatello, ID 83201 Phone: (208) 236-6160
60.7(b),(c)(d) and (f)	Notification and Record Keeping	• Notification of commencement of construction postmarked no later than 30 days of such date. • Notification of startup postmarked within 15 days of such date. • Notification of physical or operational change that may increase emissions postmarked 60 days before the change is made. • Maintain records of the occurrence and duration of any: startup, shutdown or malfunction of the affected source; malfunction of air pollution control device; and any period when a continuous monitoring system or monitoring device is inoperative. • For affected units with continuous monitoring device requirements report excess emissions and monitoring system performance semiannually, postmarked by January 30th and July 30th (in the format required by NSPS). • Maintain in a permanent form records suitable for inspection of all measurements, system testing, performance measurements, calibration checks, and adjustments/maintenance performed. Records shall be maintained for a period of two years from the date the record is required to be generated by the applicable regulation. • CEMS record keeping requirements depending on whether data is automatically or manually recorded - 40 CFR 60.7(f).
60.11(a),(b),(c), (d) and (g)	Compliance with Standards and Maintenance Requirements	• Other than opacity standards, where performance tests are required compliance with standards is determined by methods and procedures established by 40 CFR 60.8. • Compliance with NSPS opacity standards shall be determined by Method 9 of Appendix A. The owner or operator may elect to use COM measurements in lieu of Method 9 provided notification is made at least 30 days before the performance test. • At all times, including periods of startup, shutdown, and malfunction to the extent practicable, the operator shall maintain and operate any affected facility and air pollution control equipment consistent with good air pollution control practices. • For the purposes of determining compliance with standards any creditable evidence may be used if the appropriate performance or compliance test procedure has been performed.
60.12	Circumvention	No owner or operator shall build, erect, install or use any article or method, including dilution, to conceal an emission which would otherwise constitute a violation.
60.14	Modification	• Physical or operational changes to source types that are regulated by a NSPS which result in an increase in hourly emissions to which a standard applies is considered a modification (unless expressly exempted the NSPS). Modified sources become subject to the NSPS standards • Note that in accordance with IDAPA 58.01.01.201 no owner or operator may commence a modification without first obtaining a permit to construct unless the modification is exempted from the need to obtain a permit in accordance with IDAPA 58.01.01.220-223.

[April 9, 2008]

3. PERMIT TO CONSTRUCT GENERAL PROVISIONS

General Compliance

1. The permittee has a continuing duty to comply with all terms and conditions of this permit. All emissions authorized herein shall be consistent with the terms and conditions of this permit and the Rules for the Control of Air Pollution in Idaho. The emissions of any pollutant in excess of the limitations specified herein, or noncompliance with any other condition or limitation contained in this permit, shall constitute a violation of this permit and the Rules for the Control of Air Pollution in Idaho, and the Environmental Protection and Health Act, Idaho Code §39-101, et seq.

[Idaho Code §39-101, et seq.]

2. The permittee shall at all times (except as provided in the Rules for the Control of Air Pollution in Idaho) maintain in good working order and operate as efficiently as practicable, all treatment or control facilities or systems installed or used to achieve compliance with the terms and conditions of this permit and other applicable Idaho laws for the control of air pollution.

[IDAPA 58.01.01.211, 5/1/94]

3. Nothing in this permit is intended to relieve or exempt the permittee from the responsibility to comply with all applicable local, state, or federal statutes, rules and regulations.

[IDAPA 58.01.01.212.01, 5/1/94]

Inspection and Entry

4. Upon presentation of credentials, the permittee shall allow DEQ or an authorized representative of DEQ to do the following:

   a. Enter upon the permittee's premises where an emissions source is located or emissions related activity is conducted, or where records are kept under conditions of this permit;

   b. Have access to and copy, at reasonable times, any records that are kept under the conditions of this permit;

   c. Inspect at reasonable times any facilities, equipment (including monitoring and air pollution control equipment), practices, or operations regulated or required under this permit; and

   d. As authorized by the Idaho Environmental Protection and Health Act, sample or monitor, at reasonable times, substances or parameters for the purpose of determining or ensuring compliance with this permit or applicable requirements.

[Idaho Code §39-108]

Construction and Operation Notification

5. The permittee shall furnish DEQ written notifications as follows in accordance with IDAPA 58.01.01.211:

   a. A notification of the date of initiation of construction, within five working days after occurrence;

   b. A notification of the date of any suspension of construction, if such suspension lasts for one year or more;

   c. A notification of the anticipated date of initial start-up of the stationary source or facility not more than sixty days or less than thirty days prior to such date;

d. A notification of the actual date of initial start-up of the stationary source or facility within fifteen days after such date; and

e. A notification of the initial date of achieving the maximum production rate, within five working days after occurrence - production rate and date.

[IDAPA 58.01.01.211, 5/1/94]

Performance Testing

6. If performance testing (air emissions source test) is required by this permit, the permittee shall provide notice of intent to test to DEQ at least 15 days prior to the scheduled test date or shorter time period as approved by DEQ. DEQ may, at its option, have an observer present at any emissions tests conducted on a source. DEQ requests that such testing not be performed on weekends or state holidays.

   All performance testing shall be conducted in accordance with the procedures in IDAPA 58.01.01.157. Without prior DEQ approval, any alternative testing is conducted solely at the permittee's risk. If the permittee fails to obtain prior written approval by DEQ for any testing deviations, DEQ may determine that the testing does not satisfy the testing requirements. Therefore, at least 30 days prior to conducting any performance test, the permittee is encouraged to submit a performance test protocol to DEQ for approval. The written protocol shall include a description of the test method(s) to be used, an explanation of any or unusual circumstances regarding the proposed test, and the proposed test schedule for conducting and reporting the test.

   Within 30 days following the date in which a performance test required by this permit is concluded, the permittee shall submit to DEQ a performance test report. The written report shall include a description of the process, identification of the test method(s) used, equipment used, all process operating data collected during the test period, and test results, as well as raw test data and associated documentation, including any approved test protocol.

[IDAPA 58.01.01.157, 4/5/00]

Monitoring and Recordkeeping

7. The permittee shall maintain sufficient records to ensure compliance with all of the terms and conditions of this permit. Records of monitoring information shall include, but not be limited to the following: (a) the date, place, and times of sampling or measurements; (b) the date analyses were performed; (c) the company or entity that performed the analyses; (d) the analytical techniques or methods used; (e) the results of such analyses; and (f) the operating conditions existing at the time of sampling or measurement. All monitoring records and support information shall be retained for a period of at least five years from the date of the monitoring sample, measurement, report, or application. Supporting information includes, but is not limited to, all calibration and maintenance records and all original strip-chart recordings for continuous monitoring instrumentation and copies of all reports required by this permit. All records required to be maintained by this permit shall be made available in either hard copy or electronic format to DEQ representatives upon request.

[IDAPA 58.01.01.211, 5/1/94]

Excess Emissions

8. The permittee shall comply with the procedures and requirements of IDAPA 58.01.01.130-136 for excess emissions due to startup, shutdown, scheduled maintenance, safety measures, upsets and breakdowns.

[IDAPA 58.01.01.130-136, 4/5/00]

Certification

9. All documents submitted to DEQ, including, but not limited to, records, monitoring data, supporting information, requests for confidential treatment, testing reports, or compliance certification shall contain a certification by a responsible official. The certification shall state that, based on information and belief formed after reasonable inquiry, the statements and information in the document(s) are true, accurate, and complete.

[IDAPA 58.01.01.123, 5/1/94]

False Statements

10. No person shall knowingly make any false statement, representation, or certification in any form, notice, or report required under this permit, or any applicable rule or order in force pursuant thereto.

[IDAPA 58.01.01.125, 3/23/98]

Tampering

11. No person shall knowingly render inaccurate any monitoring device or method required under this permit or any applicable rule or order in force pursuant thereto.

[IDAPA 58.01.01.126, 3/23/98]

Transferability

12. This permit is transferable in accordance with procedures listed in IDAPA 58.01.01.209.06.

[IDAPA 58.01.01.209.06, 4/11/06]

Severability

13. The provisions of this permit are severable, and if any provision of this permit to any circumstance is held invalid, the application of such provision to other circumstances, and the remainder of this permit, shall not be affected thereby.

[IDAPA 58.01.01.322.15.h, 5/1/94; 40 CFR 70.6(a)(5)]